

Public Document Pack



NOTICE OF MEETING

Meeting	Policy and Resources Select Committee
Date and Time	Thursday, 14th November, 2019 at 10.00 am
Place	Wellington Room, Elizabeth II Court South, The Castle, Winchester
Enquiries to	members.services@hants.gov.uk

John Coughlan CBE
Chief Executive
The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting may be recorded and broadcast live on the County Council's website. The meeting may also be recorded and broadcast by the press and members of the public – please see the Filming Protocol available on the County Council's website.

AGENDA

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to the circumstances described in Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Non-Pecuniary interest in a matter being considered at the meeting should consider whether such interest should be declared, and having regard to Part 5, Paragraph 2 of the Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. MINUTES OF PREVIOUS MEETING

To confirm the minutes of the previous meeting held on 24 September 2019.

4. DEPUTATIONS

To receive any deputations notified under Standing Order 12.

5. CHAIRMAN'S ANNOUNCEMENTS

To receive any announcements the Chairman may wish to make.

6. HAMPSHIRE COMMUNITY SAFETY STRATEGY GROUP (Pages 3 - 20)

To consider a report from the Director of Adults', Health and Care on the Hampshire Community Safety Strategy Group and to receive a joint presentation on Serious Violence from the Director of Public Health and Hampshire Constabulary.

7. WORK PROGRAMME (Pages 21 - 28)

To consider a report of the Director of Transformation and Governance – Corporate Services on the Committee's forthcoming work programme.

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to attend the public sessions of the meeting. If you have any particular requirements, for example if you require wheelchair access, please contact members.services@hants.gov.uk for assistance.

County Councillors attending as appointed members of this Committee or by virtue of Standing Order 18.5; or with the concurrence of the Chairman in connection with their duties as members of the Council or as a local County Councillor qualify for travelling expenses.

HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Policy and Resources Select Committee
Date:	14 November 2019
Title:	Hampshire Community Safety Strategy Group
Report From:	Director of Adults' Health and Care

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Purpose of this Report

1. The purpose of this report is to provide an update on the work of the Hampshire Community Safety Strategy Group and progress towards agreeing the Hampshire County Agreement for Community Safety. The report also provides an update on the recent introduction of requirements and resources to address Serious Violence.

Recommendation

2. That Select Committee notes:
 - 2.1. the leadership of the County Council in promoting community safety with partners through the Hampshire Community Safety Strategy Group (HCSSG), and
 - 2.2. the arrangements for establishing a Hampshire Violence Reduction Unit.

Executive Summary

3. This report seeks to provide an update on progress of the work of the Hampshire Community Safety Strategy Group in agreeing strategic priorities and assuring effective arrangements for multi-agency working at the county level through the broad-based membership of the HCSS.

Contextual information

4. The County Council re-established the Hampshire Community Safety Strategy Group (HCSSG) in July 2018 which has met quarterly over the past 16 months. Its work has focused on the preparation of a Community Safety Agreement based upon priorities stemming from strategic assessments prepared by the strategy groups across the county.

5. The purpose of the Hampshire County Agreement for Community Safety is to identify the ways in which the responsible authorities in the county could more effectively implement the priorities set out in these strategic assessments, for example through coordinated or joint working at the county level; and how the responsible authorities in the county might otherwise reduce crime and disorder or combat substance misuse through coordinated or joint working.

Membership of the Hampshire Community Safety Strategy Group (HCSSG)

6. The HCSSG is chaired by the Director of Adults' Health and Care and is attended by the Director of Children's Services, Director of Public Health, the Assistant Chief Executive and leads from Emergency Planning, Mental Health and Substance Misuse, Safeguarding Services for Children and Adults, Trading Standards, Supporting Families and the Youth Offending Team. Senior partners attend representing HMP Winchester, the National Probation Service, Community Rehabilitation Service, Hampshire Constabulary, Hampshire Fire and Rescue Service, the Hampshire Clinical Commissioning Group Partnership, the Office of the Police and Crime Commissioner, the Local Criminal Justice Board, the Civilian Military Partnership, district and borough housing services, and community safety officers from Hampshire's district and borough community safety partnerships. Lead officers from Portsmouth and Southampton attend as observers.

Hampshire Strategic Assessment for Community Safety

7. The HCSSG has prepared a [Strategic Assessment](#) drawing together a wide range of evidence from relevant strategic assessments including the strategic assessments for each district and borough in Hampshire; the Police and Crime Plan; the Joint Public Health Strategic Needs Assessment; the Hampshire Constabulary Force Strategic Assessment and the Hampshire Fire and Rescue Strategic Risk Assessment. This Strategic Assessment for 2019-20 was agreed and published in March 2019. This will remain a live document reflecting dynamic national and local priorities.
8. Notably a further assessment of serious violence is currently being prepared for inclusion in response to the priority to address knife crime affecting young people.

Hampshire County Agreement for Community Safety

9. The Hampshire County Agreement for Community Safety 2020-23 is currently in preparation following strong partner engagement and progress since March 2019 through the HCSSG. This will be completed in January 2020. The Hampshire County Agreement for Community Safety recognises that there is a very broad landscape of collaborative activity across Hampshire which significantly contribute to community safety outcomes, including a number of statutory boards. The purpose of the Hampshire County Agreement for Community Safety is to ensure visibility at a countywide level of the strategic risks and the actions to address and mitigate them. The approach of the

HCSSG has been to work with the leads for these bodies and partnerships to ensure that the strategic community safety priorities are recognised and being addressed, with any gaps and weaknesses identified and addressed within the County Agreement. To support this process, the HCSSG has developed an assurance and development framework and applied this to each of its priorities. This framework was prepared with the support of Home Office funded consultancy support from the Serco Institute. It is important to note that it is a statutory responsibility for Hampshire County Council to produce and develop, with partners, a County Agreement for Community Safety under the Crime and Disorder Act 1998.

10. In applying this framework, a number of cross-cutting development areas and adjustments emerged as part of the learning process for the HCSSG. The breadth and complexity of collaborative arrangements has raised several challenges in assessing whether, across the board, our collaborative arrangements are effectively configured to address these priorities, especially given that many of the arrangements are constituted to address wider outcomes e.g. related to health and wellbeing, public protection, cohesion and positive outcomes for young people.
11. A synopsis of the work in progress in the form of a draft Hampshire County Agreement for Community Safety is attached. However, the following areas have been identified through the work undertaken through the HCSSG;
 - Priority 1; The threat of serious organised crime, especially related to the exploitation of children, including 'county lines' gangs
 - Priority 2; The interconnectedness and impact of mental ill-health, substance misuse, domestic abuse and adverse childhood experience
 - Priority 3; The continuing threat of radical extremism
 - Priority 4; The changing demographics of our communities and the importance of promoting community cohesion
 - Priority 5; The risks facing the capacity of voluntary support services for vulnerable people
 - Priority 6; The importance of engaging all children in positive activities and building aspiration
12. Of particular note is an announcement in August 2019 by the previous Home Secretary that crime and disorder legislation will be updated to mandate Serious Violence (including knife crime affecting young people) as an explicit priority for all strategies (and therefore the County Agreement). This follows a consultation on the proposed duty at the start of the year to which the County Council responded. This element will be included within the HCSSG priorities.
13. Hampshire and the Isle of Wight has recently been awarded short-term funding, via the Police and Crime Commissioner to establish a Violence Reduction Unit (VRU) partnership model for co-ordinating a problem profile and a co-ordinated prevention and response plan, aligning resources and dedicated intervention funds. The Home Office expects this to translate into a visible, dedicated multi-agency team, based on established models in

Glasgow and London with the capability to deliver this profiles and plan and to co-ordinate resources and action to impact on serious violence. There will be co-ordination and learning across Hampshire and the Isle of Wight in the form of a Core VRU Group facilitated by the Office of the Police and Crime Commissioner.

14. A proportion of the funding is to be devolved to Hampshire County Council with the Director of Public Health taking lead responsibility for delivering a local problem profile for Hampshire and a local response plan for Hampshire setting out how partners will work together to address the drivers off serious violence with a focus on young people affected by knife crime. The problem profile is being prepared by Public Health and Police analysts which will be the basis for the longer-term response plan. A group of lead officers across partner agencies has been established to prepare the local response plan led by the Director of Public Health, and includes Hampshire Constabulary, Children's Services, Trading Standards, the Youth Offending Team, Clinical Commissioning Groups, the Community Rehabilitation Company and local community safety partners. The Plan is to be agreed by the HCSSG by the end of February 2020.
15. This will be a "public health approach" to serious violence and will draw on the Director of Public Health's Annual Report on Serious Violence agreed by Cabinet in October 2019 [link to report](#).
16. An element of revenue funding for 2019/20 is available for interventions in the current financial year and an evidence-based allocation plan for 2019/20 has been prepared and submitted to the Office of the Police and Crime Commissioner centred around established work including awareness raising in schools, training of front-line staff, youth crime prevention, trauma-based family support services and work with vulnerable young people in pupil referral units and other settings including those at risk of exploitation from county lines gangs. These proposals are based on an initial assessment of the risk factors for vulnerable children and those affected by knife crime. It will support the on-going multi-agency work of the Youth Offending Team (YOT), the Supporting Families Programme and children's safeguarding services including the Willow Team focused on child exploitation.
17. This response plan will complement work led by Hampshire Constabulary which has also received additional resources to address serious violence. The Police are using these resources to operate additional hotspot patrols, increase intelligence and investigative capacity and capability, and to purchase equipment and technology. An element of the additional resources is being directed towards preventative interventions which will complement the VRU interventions including work in targeted schools with teachers, school leaders and pupils, participatory budgeting with local communities, and workshops in local youth hubs.
18. The Hampshire Strategic Assessment and the Hampshire County Agreement for Community Safety will be updated to reflect these arrangements prior to finalisation.

Conclusions

19. This report demonstrates positive progress in the work of the Hampshire Community Safety Strategy Group in assessing strategic priorities and in ensuring the effective co-ordination of multi-agency work to address these.
20. The report highlights developments in the establishment of arrangements to address the national priority of serious violence and the role of the HCSSG in overseeing the multi-agency response plan.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	No
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

This is an update report so no Equalities Impact Assessment has been undertaken.

Hampshire County Agreement for Community Safety

DRAFT CONTENT

October 2019

Introduction

The Hampshire Strategic Assessment of Community Safety 2020 identifies key priorities as follows:

1. The threat of serious organised crime, especially related to the exploitation of children, including 'county lines' gangs
2. The interconnectedness and impact of mental ill-health, substance misuse, domestic abuse and adverse childhood experiences
3. The continuing threat of radical extremism
4. The changing demographics of our communities and the importance of promoting inclusion and community cohesion
5. The risks facing the capacity of voluntary support services for vulnerable people
6. The importance of engaging all children in positive activities and building aspiration

The Hampshire Community Safety Strategy Group (HCSSG) is responsible for identifying how these priorities can be effectively co-ordinated across Hampshire, complementing the priorities and work of local community partnerships in each district and borough. At the county level, Hampshire has a range of collaborative arrangements which support the delivery of community safety and wider outcomes which are referenced throughout the Agreement.

Priority 1: The threat of serious organised crime, especially related to the exploitation of children, including ‘county lines’ gangs

[To be updated to incorporate arrangements for the Violence Reduction Unit]

The Hampshire Community Safety Strategy Group has assessed that there is strong strategic joint ownership across Hampshire and the Isle of Wight for this priority between Hampshire County Council and Hampshire Constabulary.

County co-ordination

- Building on the work of four local children’s safeguarding boards and the Serious and Organised Crime Group, a Hampshire Safeguarding Children Partnership has been established which will oversee a Child Exploitation Group and Plan covering a range of themes and safeguarding vulnerabilities. This is led by the County Council, Hampshire Constabulary and West Hampshire Clinical Commissioning Group (CCG) on behalf of Hampshire’s five CCGs.

Driving front line delivery –

- Local operational exploitation groups are in place to identify children being exploited, or at risk of exploitation, discuss cases within a multi-agency setting and to refer to specialist support (e.g. the Willow Team).

Understanding of risk and vulnerability –

- A strong national/local intelligence-led system is in place to understand key risk individuals and their modus operandi. Plans developed by the LSCBs have identified specific vulnerabilities linked to child exploitation including links to missing episodes, and school exclusions. The Partnership will work to further enhance the sharing of strategic threat and vulnerability profiles with all partner agencies in a format which increases awareness and understanding. Partners will look to develop means to impress upon the recreational drug user community that their activity supports serious crime and the risk to children.
- The Safeguarding Adults Board will seek to Increase the awareness of the serious and organised crime risks to vulnerable adults (e.g. Cuckooing).
- Subject to future funding, child exploitation risks will be linked into the Supporting Families Programme. There are concerns over the uncertainty of long-term funding for this programme and for the Intensive Family Support Service and Youth Crime Prevention Services (YOT).

Reporting and recording

- There is a comprehensive front-line worker training programme in place to improve intelligence gathering via the Police Community Partnership Information Form (CPI). Further work will be undertaken to build confidence and clarify the appropriate use of 101 and Crimestoppers numbers in order to further improve intelligence gathering.
- Further engagement work will be undertaken with district/borough/city councils regarding safeguarding training for drivers of taxis, retailers, housing associations

and schools. Further work will be undertaken to encourage children to be aware of risks and to support each other in reporting.

Alignment of resources

- Further opportunities will continue to be explored to co-commission and/or co-locate services to support children being exploited or at risk of exploitation
- **Local links** - There is good awareness and response from local Community Safety Partnerships. Links between these local partnerships and county-wide partnerships on Serious and Organised Crime and the Safeguarding Children Partnership will be strengthened. Local priorities relating to anti-social behaviour and drug use/supply can often be linked to organised criminal activity and increased reporting should be further encouraged.

Priority 2: The interconnectedness and impact of mental ill-health, substance misuse, domestic abuse and adverse childhood experiences

The Hampshire Community Safety Strategy Group has assessed that this priority is strategic ownership by the Director Public Health. There is an understanding and adoption of the priority across the whole range of agencies and partnerships. There is a wide understanding of the interconnectedness between these factors and crime and the victims of crime.

County co-ordination

- These issues are overseen by the Hampshire Domestic Abuse Partnership Board, the Hampshire Substance Misuse Partnership and Pan Hampshire Public Service Board. The relevant partnership boards understand the key links between these areas and issues taking a focused approach. They each have strategies in place to deliver priorities.
- The establishment of the HLOW Integrated Public Service Board co-chaired by Police and Public Health is focusing on adverse childhood experiences (ACES) and Trauma informed approaches. The Local Criminal Justice Board has sight on the issues and provides key leadership on aspects of this priority. Further work is needed to enhance the links with the mental health strategy which being undertaken in a newly established group for the county. The links between crime and the impact on mental health and wellbeing needs further development. Improved links will be developed between mental health services and domestic abuse/ substance misuse.
- **Driving front-line delivery** - Action is enabled at the front-line along with improved understanding of roles, barriers opportunities and effective practice. A cultural shift may be needed to ensure that policies and procedures promote and support trauma-responsive practice in all services.

- A new service of perpetrators of domestic abuse is in place. The substance misuse service runs effective Community Orders for substance misuse and supports people effectively to recover from drug and alcohol use. Programmes to tackling County Lines are in place linking Police, treatment services, and Children's services. An effective multi agency suicide prevention plan is being delivered.
- The county-wide partnerships co-design substance misuse service which target interventions to young people at risk of misuse and domestic abuses services which target those at higher risk.
- **Identification of risks and vulnerability** - Effective arrangements are in place to support identification of domestic abuse, supported by training. Substance misuse services identify needs effectively. Work is developing to ensure that people who have experienced childhood trauma will receive effective trauma informed services whichever service they need.
- Front-line staff should be knowledgeable, confident and supported to deliver trauma-responsive practice, whatever service they work in. Further work is needed to ensure alcohol issues are understood by all front-line professionals including the NHS, Criminal Justice and other services, and people are supported to reduce consumption. A pan-Hampshire public services concordat recognising trauma as a major contributor to future harm should support future multi-agency work on prevention, mitigation and harm reduction.
- Preventative interventions are well understood with plans in place. Adverse childhood experiences are common but their impacts are not universal or inevitable – the understanding and agreement on where best to focus is still developing.
- **Reporting and recording** - Cases of domestic abuse are recorded by Police with some understanding of repeat victims and perpetrators. Substance misuse services record key factors for clients. The recording of risk factors and impacts within the NHS, the criminal justice system and other partners will be further developed.
- **Alignment of resources** - Domestic abuse services are funded through the public health grant and the Office of the Police and Crime Commissioner. Substance misuse services are funded through the public health grant. Further alignment of services and interventions for Domestic abuse is needed across the system. Further consideration is to be given to the funding of interventions across partner agencies. Childhood and Adolescent Mental Health Service funding does not meet need or demand for the service.
- **Local links** - There are effective linkages to local agencies and community safety partnerships. There is good awareness and response from all local partners on the issues, with further work needed to align local Community Safety priorities.

Priority 3: The continuing threat of radical extremism

The Hampshire Community Safety Strategy Group has assessed that there is strong joint strategic ownership of this priority between the County Council and Hampshire Constabulary.

County co-ordination

- There is a pan-Hampshire multi-agency Prevent Partnership Board (PPB) with an agreed action plan. This is updated annually based on the Counter Terrorism Local Profile (CTLP). Hampshire Adult Services hosts Prevent and Channel for the Local Authority and provides a monthly multi-agency Channel Panel. Hampshire has a close strategic working relationship with other Local Authorities in the South East region.
- An action plan has been agreed addressing a range of themes ie disruption of radicalising influences and greater community engagement. The Partnership will seek to further enhance the sharing of strategic threat and vulnerability profiles through the CTLP with all partner agencies in a format which increases awareness and understanding.

Driving front-line delivery

- Multi-agency arrangements are in place via the Hampshire Multi-Agency Safeguarding Hub to respond to and progress referrals without delay. The PPB has provided a training strategy which individual agencies implement, producing guidelines and support for staff. The PPB webpages provide accessible information on Prevent for practitioners and the public. Data sharing is through the Counter-Terrorism local Profile which is disseminated through organisations.
- The Partnership will seek to further improve partnership intelligence sharing and will review the content and reach of training. It will also look to improve the availability of CTLP data to frontline staff when placing children in neighbouring other local authorities.

Understanding risk and vulnerability

- Hampshire's Channel Panel provides a multi-agency forum to address concerns on an individual level using a Home Office framework for identifying vulnerability to radicalisation and committing an act of terrorism, The Panel's core group of experts agrees a tailored support plan using both local and national resources. Other statutory frameworks operate as required alongside the Channel Panel.
- Work is done in the districts and boroughs to identify and support individuals presenting with a range of behaviours to minimise the impact of these. There are close links with the Hampshire Domestic Abuse Partnership and operationally within the County Council. CTLP data and factsheets are disseminated through organisations. Some districts in Hampshire are involved in Terrorism Prevention and Investigation measures (TPIM's).
- CTLP data is used to plan at the strategic level by all partner agencies. The Partnership is proposing to increase public engagement through a community focussed event and further work is being conducted on Prevent activity which does not meet Channel thresholds. The Vulnerable Adults Framework and other assessments are used in the Channel Panel and outside of this Panel. The Channel Panel has close focus on individuals identified as being at risk. The

Partnership will be undertaking further work with the Channel Panel to ensure all required agencies attend every time.

- Agency training is in place to inform staff. The Partnership is focused on ensuring all agencies are providing training to the right level with appropriate content. It will also explore and agree the collation and use of cross-agency data for training and resources allocation purposes. The University of Winchester supports the governance for Prevent and workforce training and development. Prevent is covered in the Freedom of Speech Policy.
- There is a strong working relationship between the County Council & Counter Terrorism Policing South East (CTPSE) regarding referrals and on-going support. There is a commitment to supporting rather than excluding any student identified as being at risk of radicalisation based on the Prevent Duty Delivery Model.
- The Partnership has identified that it should seek to explore the establishment of a community-led programme aimed at engaging hard to reach communities.

Reporting and recording

- There is comprehensive guidance for HCC and Hampshire Constabulary for reporting and recording. Each agency at the Partnership Board has its own guidance. There is a S.11 Audit focus on Prevent recording. Initiatives are to be developed to encourage children to be aware and to support each other in reporting. The Partnership's multi-agency training strategy is to be reviewed and measures will continue to promote confidence to report throughout Hampshire.

Alignment of resources

- The Partnership will seek to increase opportunities for awareness raising of specific services through the Channel Panel and will establish a joint communication strategy for Prevent.

Local links

- There is good awareness and response from partner agencies required under the Prevent Duty and Channel guidance. The Partnership Board is well-attended with a wide range of agencies represented including local community safety partnerships.

NB A national review of Prevent is being undertaken led by Lord Carlile.

Priority 4: The changing demographics of our communities and the importance of promoting inclusion and community cohesion

The Hampshire Community Safety Strategy Group has assessed that a shared strategic ownership of this priority should be further developed to strengthen effective collaborative arrangements.

County co-ordination

- There is an established Hate Crime Working Group led by the Constabulary across Hampshire with links to the Crown Prosecution Service Wessex Multi-Agency Panel on Hate Crime. There is an opportunity to strengthen the strategic coordination of the work of individual agencies across the broader inclusion and cohesion agenda.
- Hampshire Constabulary and Hampshire County Council have begun to plan and lead on where and how collaboration on these broader aspects can be enhanced and at the same time support the other community safety priorities. The initial focus will be on exploring the following aspects:
 - Establishing a comprehensive shared knowledge of the diversity of communities across Hampshire
 - Ensuring there is a robust system for shared recording, measurement and assessment of incidents and hate crimes related to protected groups at the county level
 - Developing effective ways of reaching community stakeholders across Hampshire to build a shared assessment of cohesion.
 - Exploring how agencies can work together to promote good relations and cohesion in communities including links to the work in schools by the Rights and Diversity Education Centre
- This work will support a key objective for the Hampshire 2050 Commission relating to “Population and Societal Changes”.

Driving front-line delivery

- Whilst there is a range of excellent activity across Hampshire, there is an opportunity to embed a joint approach to engage communities around cohesion and vulnerability and to manage this in local areas.
- There is a joint approach to managing vulnerability and safeguarding and there are joint prevention and protective campaigns messages linked to national media opportunities eg Hate Crime Awareness Week and Anti-Slavery Day.
- There is an opportunity to ensure new arrivals to the UK receive co-ordinated support across agencies in all cases.

Understanding of risk and vulnerability

- A strong local/national intelligence system exists to support an offender focussed approach and work is ongoing to increase partnership feed into this picture using the Community Partnership Information (CPI) process. The Harm index and other analytical products assist with identifying offenders, locations and repeat victims,

which helps track community cohesion and impact, particularly following significant incidents in a community. The sharing of Counter Terrorism Local profiles also assist in highlighting risk groups and offenders.

Reporting and recording

- There is a joint approach to encouraging increased reporting through the police, through a recently established network of Third-Party Reporting Centres (eg in CABs and other local voluntary agencies) and through a range of independent national on-line reporting arrangements. The co-ordination work outlined above will consider how data and intelligence on crimes and other incidents and experiences across protected characteristics can be better used to create a shared understanding across agencies.
- There is still significant under reporting in respect of Hate Crime and other crime types so further methods need to be pursued.

Alignment of resources

- There appears to be scope for further alignment of resources and activity around hate crime and cohesion and this will be further explored. Hampshire Constabulary have 3 (new in post). community cohesion officers supporting local policing in reaching out to seldom heard communities. These posts are working across a number of partnerships, attending local events and groups and creating new opportunities to engage. There is an opportunity to establish a partnership network of cohesion and engagement roles across the public and voluntary and community sector.

Local links

- There is good local sharing of information and joint work through local CSP partnerships and good local structures with which county-wide activities can engage.

Priority 5: The risks facing the capacity of voluntary support services for vulnerable people

The Hampshire Community Safety Strategy Group has assessed that there is strong ownership of this priority by the Network of Councils for Voluntary Service and the voluntary sector's Hampshire Leadership Forum.

County co-ordination

- The Network of Councils for Voluntary Service provide an infrastructure network with a healthy collective membership of voluntary and community organisations. A Hampshire Leadership Forum provides a strategic collaborative arrangement with which other partners can engage. This provides co-ordination for the representation of a voluntary sector voice on a range of county-wide partnerships.

Driving front line delivery

- There is a strong and improving awareness and understanding of the value and importance of voluntary sector in supporting better outcomes for vulnerable people, across local authorities, police, and health due to role of the Hampshire Leadership Forum, infrastructure organisations and VCS representation on multi-agency partnerships at county and local level.

Understanding risk and vulnerability

- There is scope to better understand the variation in the capacity and capability of the sector compared to needs across different communities of Hampshire. This will support realistic expectations and joint ownership of the challenges. Continued attention to investment in VCS infrastructure support, and representative voices for the VCS is important to building an understanding of need and capacity issues and to understanding how best to support the VCS so that they can contribute effectively to outcomes.

Reporting and recording

- The VCS is well placed to support increased reporting as providers and by operating as third-party reporting centres.
- There is scope to use county level partnership arrangements to design and promote more effective and proportionate outcome measures for commissioned services.

Alignment of resources

- The concept and value of early intervention and prevention is well understood by partner agencies but there is often insufficient financial or volunteer resource to generate significant preventative capacity. The sector is being encouraged and supported to collaborate in order to maximise its potential impact.

Local links

- The VCS engagement with county level partnership arrangements will support links with local arrangements.

Priority 6: The importance of engaging all children in positive activities and building aspiration

This priority is being further reassessed by the Director of Children's Services as the strategic lead to reflect the challenges of childhood and adolescence in a digital age / and barriers to accessing the wide range of community provision available.

The Hampshire Community Safety Strategy Group has assessed that there is strong strategic ownership of this priority by the Director of Children's Services

County co-ordination

- There is joint commitment and ownership of the Children and Young People's Plan for Hampshire and of the Strategy for the Health and Wellbeing of Hampshire through the Hampshire Children's Trust. A Social Care Participation and Engagement Strategy for children and young people is in place.

- The service will work with partners to enhance the Corporate Parenting Board's rigour in holding partners to account to ensure that services for children and young people are prioritised more effectively. The Partnership will seek to increase and improve links and knowledge of services between Children's Social Care and community-based Adult Well-being Centres.
- The membership of the Corporate Parenting Board will be widened to include representation from police and health bodies.
- The Hampshire Safeguarding Children's Partnership (HSCP) engages regularly with the Youth Commission to inform development of resources.

Driving front line delivery

- Service/Delivery plans contain references to developing activities to meet the needs of children and young people. The organisational structure contains roles which develop activities for children and young people. The services will work with partners to further embed the Participation and Engagement Strategy and evidence the increased impact of children's feedback.
- Partnerships are in place to support the availability and delivery of interventions which address risks of harm. Further collaboration will be sought to map the availability of activities and to prevent duplication and confusion
- The service will work with partners to improve the consistency of referrals to activities.
- Work done by Police Community Support Officers (PCSOs) and other community safety partners targets adults who are diverting children and young people into unhealthy activities.
- Partners will look to implement a joint training plan across Children's Services and District Housing Teams to promote awareness of joint working pathways, protocols and practices for 16 and 17 year olds, care leavers and young people where there is a risk of homelessness.

Understanding risk and vulnerability

- All front-line staff undertake a holistic assessment of young people including the activities they engage in. The assessment is based on the identification of preventative and protective factors. The Hampshire Approach to working with children and families focuses on recognising strengths rather than focusing on the deficit model.
- Feedback is sought from young people on the interventions delivered and any barriers to engagement.
- All young people aged 14- 25 across Hampshire are invited to engage with the Police and Crime Commissioner's Youth Commissions consultation 'The Big Conversation' which enables young people to influence their local community.
- Mechanisms are in place to assess and address the risk children present to others. There is a focus on the people and factors causing the harm. Work done by Police Community Support Officers (PCSOs) and other community safety

partners targets adults who are diverting children and young people into unhealthy activities.

- There is also a focus on those at risk of harm. The Willow Team works with exploited children to divert them into healthier lifestyles.

Reporting and recording

- Mechanisms are in place to collect, record and report data which is shared with partners.

Alignment of resources

- Hampshire Constabulary is participating in a national drive to take a mental health approach to the policing of young people, and is working in partnership with CAMHS, CCGs, Children's Services and the Willow Team to have better co-location amongst those teams working with young people who have had adverse childhood experiences.

Local links

- There are effective linkages to local agencies and community safety partnerships.
- Community and voluntary sector organisations, District/ Borough Councils, NHS Clinical Commissioning Groups (CCGs), Hampshire Constabulary, Hampshire Fire and Rescue Service, schools and colleges and the Youth Offending Team are represented on the Hampshire Children's Trust Board
- There is a Joint Working Housing Protocol between Housing Authorities and Children's Services for 16 and 17 year olds in housing need.
- Local managers link in with individual Community Safety Partnerships (CSPs).
- Local Children's Partnerships (LCPs) are in place at the District level

HAMPSHIRE COUNTY COUNCIL

Report

Committee:	Policy and Resources Select Committee
Date:	14 November 2019
Title:	Work Programme
Report From:	Director of Transformation and Governance – Corporate Services

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Purpose of the Report

1. To review and agree the Work Programme for the Policy and Resources Select Committee.

Recommendation

2. It is recommended that the Committee consider the forthcoming work programme, suggest any items for inclusion and agree amendments accordingly.

REQUIRED CORPORATE OR LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

This is a scrutiny review document setting out the work programme of the Committee. It does not therefore make any proposals which will impact on groups with protected characteristics.

WORK PROGRAMME – POLICY & RESOURCES SELECT COMMITTEE

Topic	Issue	Reason for inclusion	Status and Outcomes	14 Nov 2019	17 Jan 2020	5 March 2020	Sept 2019
Pre-scrutiny	Revenue and Capital Budget	To pre-scrutinise the budget proposals for the Policy & Resources portfolio, prior to approval by the Executive Member.	Budget considered annually in January. (in recent years this committee has also received the budget setting item at the January meeting for additional context) In 2019 due to also scrutinise Transformation to 2021 savings proposals at Sept 2019 meeting.		✓		
Overview Items	Performance	To monitor how performance is managed corporately and consider the performance information to support identification of areas to focus scrutiny.	Members requested to consider the performance report annually. Last received June 2018, next update expected summer 2019. Mid-year update due Jan 2020.		✓		

Topic	Issue	Reason for inclusion	Status and Outcomes	14 Nov 2019	17 Jan 2020	5 March 2020	Sept 2019
Overview Items	IT developments and issues (including Digital Strategy)	Monitoring contribution of IT to change programmes, major projects (e.g. rural broadband) and policy issues in relation to underpinning council services (e.g. disaster recovery plans)	Update has been considered annually. Last update received Jan 2019, next update due Jan 2020.		✓		
	Budget Monitoring	<p>(a) Final Accounts considered at summer meeting, to see how the budget was managed for the year compared to plan.</p> <p>(b) Medium Term Financial Strategy – considered when appropriate to provide longer term financial context.</p> <p>(c) Planning for the 2019/20 budget gap</p>	<p>(a) Last considered June 2019</p> <p>(b) MTFS last considered June 2018.</p> <p>(c) ‘transformation to 2019’ update last received April 2018.</p>				

Topic	Issue	Reason for inclusion	Status and Outcomes	14 Nov 2019	17 Jan 2020	5 March 2020	Sept 2019
	Local Enterprise Partnerships	Requested by Chairman summer 2018	Introductory presentation Nov 2018, to retain for further scrutiny. To invite chief executive and chairman of both LEPs to March 2019 meeting. Update in Nov 2019. This item is deferred to a future meeting	✓			
	Hampshire 2050 Commission	Requested by Chairman Spring 2018.	Update received June 2019. Retain for future update.				
Overview Items	Broadband - Issues raised regarding Openreach working with rural communities to implement broadband schemes	When considered at its meeting in January 2019 - agreed to review in 6 months' time.	Committee agreed to receive an update in 6 months' time.				

Topic	Issue	Reason for inclusion	Status and Outcomes	14 Nov 2019	17 Jan 2020	5 March 2020	Sept 2019
Crime & Disorder	Duty to review, scrutinise, and report on the decisions made, and actions taken by 'responsible authorities' under the Crime and Disorder Act.	This duty passed from the Safe & Healthy People Select Committee to this committee in May 2014	<p>Introductory item on crime and disorder received at Oct 2014 meeting. Update on crime & disorder work (domestic abuse focus) received at Nov 2015 meeting. Update (with Prevent focus) Nov 2016 and short introduction from PCC. Supporting Troubled Families focus Nov 2017. Child Exploitation focus Nov 2018.</p> <p>Request update on work of county strategy group (annual update due Nov 2019)</p>	✓			
Collation of Annual Report of Select Committee activity	To support oversight of the scrutiny function, and the role of this committee to ensure scrutiny activity is having impact and being evaluated.	The constitution requires that this committee report to full Council annually providing a summary of the activity of the select committees	In recent years this has been prepared by financial year. Report for 18/19 approved at June meeting, submitted to July 2019 Council				

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